



## AGENDA SUPPLEMENT

### Local Plan Working Group

- To:** Councillors Ayre (Chair), Steward (Vice-Chair), Aspden, N Barnes, Brooks, Cuthbertson, D'Agorne, Derbyshire, Gates, Lisle, Looker, Reid, Warters, Williams and K Taylor
- Date:** Thursday, 20 September 2018
- Time:** 5.30 pm
- Venue:** The George Hudson Board Room - 1st Floor  
West Offices (F045)

The Agenda for the above meeting was published on **Wednesday 12 September 2018**. The attached additional documents are now available for the following agenda item:

**5. Supplementary Planning Documents to** (Pages 1 - 14)  
**support the emerging York Local Plan**

The purpose of this report is to provide details of Supplementary Planning Documents (SPDs) referred to in the Local Plan and to prioritise their production to aid development management decisions. This report asks Members to consider the SPDs to be produced and recommend to Executive the SPDs to deliver as a priority.

This agenda supplement was published on **Tuesday 18 September 2018**.

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## 'Better Decision Making' Tool

Informing our approach to sustainability, resilience and fairness

The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

**Part 1** of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

**Part 2** of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes.

**Please complete all fields** (and expand if necessary).

## Introduction

<b>Service submitting the proposal:</b>	Strategic Planning
<b>Name of person completing the assessment:</b>	Alison Cooke
<b>Job title:</b>	Development Officer
<b>Directorate:</b>	Economy and Place
<b>Date Completed:</b>	12th September 2018
<b>Date Approved:</b> form to be checked by service manager	

## Part 1

## Section 1: What is the proposal?

1.1	<b>Name of the service, project, programme, policy or strategy being assessed?</b>
	SUPPLEMENTARY PLANNING DOCUMENTS TO SUPPORT THE EMERGING YORK LOCAL PLAN
1.2	<b>What are the main aims of the proposal?</b>
	The report presents the Supplementary Planning Documents (SPDs) set out in the Local Plan and seeks to prioritise 2 SPDs regarding Affordable Housing and Green Infrastructure. This report also sets out the process for progressing SPDs as interim and adopted guidance in line with the Town and Country Planning Regulations (2012, as amended).
1.3	<b>What are the key outcomes?</b>
	This report aims to brief Members on the productions of Supplementary Planning Documents (SPDs). SPDs aid planning decisions by providing more detail to the policies set out in the Local Plan. Each SPD focuses on a specific topic to provide further clarity for applicants and decision-makers. Each SPD will also be subject to formal consultation and adoption by the Council as planning policy to be considered in addition to the Local Plan in line with the Town and Country Planning Regulations 2012 (as amended).

**Section 2: Evidence**

2.1	<p><b>What data / evidence is available to understand the likely impacts of the proposal?</b> (e.g. hate crime figures, obesity levels, recycling statistics)</p> <p>The Local Plan sets out the overarching strategic policies to be considered in more detail by the SPDs. Each of these policy areas is underpinned by relevant evidence base as set out in the Local Plan. In undertaking the SPD, further research will be undertaken to inform the detailed approach. This will be presented within or alongside the draft SPDs through public consultation. Where applicable, the SPD may be subject to Sustainability Appraisal incorporating Strategic Environmental Assessment which will identify key sustainability issues, the impacts of the SPD and suggest mitigation where required.</p>
2.2	<p><b>What public / stakeholder consultation has been used to support this proposal?</b></p> <p>The Local Plan process has been subject to several consultations, the latest of which was the Regulation 19 Publication Draft Local Plan consultation held between 21st February- 4th April 2018. Following this consultation and Members agreement at Council (17th May 2018) the Local Plan was submitted to the Secretary of State for public examination. We have been appointed two planning inspectors who will proceed with an examination in public in the form of public hearings wherein registered parties can contribute to the debate. The outcomes of examination will inform the content of SPD should amendments be made to applicable strategic policies.</p> <p>In line with the regulations, SPDs are also subject to their own formal consultation prior to their adoption as formal planning policy. Each SPD will therefore be subject to a citywide consultation enabling members of the public and interested parties to comment and inform their contents.</p>
2.3	<p><b>Are there any other initiatives that may produce a combined impact with this proposal?</b> (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)</p> <p>Supplementary Planning Documents provide more detail to policies set out in the Local Plan. The outcomes of Local Plan examination will inform the content of SPD should amendments be made to applicable strategic policies. Although SPDs can become interim guidance prior to adoption of the Local Plan, further consultation would be required post Local Plan adoption to enable the SPD to be fully adopted planning policy guidance.</p>



**Part 1**

**Section 3: Impact on One Planet principles**

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents.  
 This section relates to the impact of your proposal on the One Planet principles.

For 'Impact', please select from the options in the drop-down menu.  
 If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

**Equity and Local Economy**

Does your proposal?		Impact	What are the impacts and how do you know?
3.1	<b>Impact positively on the business community in York?</b>	Positive	The policies of the Local Plan support the delivery of the city's economic objectives and will enable York to realise its economic growth ambitions as set out in the city's economic strategy (2016). Although the list of SPDs to be produced are not directly related to the economic policies set out in the plan, many may indirectly support economic aspirations as they will clearly define details of planning policy to aid applicants and decision-makers. Applicable SPDs may include: - Strategic Site SPDs which will set out the details for each of the largest development sites proposed in the Local Plan; and - Sustainable Transport for Development SPD which will aid movement of people around the city.
3.2	<b>Provide additional employment or training opportunities in the city?</b>	Neutral	Whilst the Local Plan supports employment and training opportunities, it is not anticipated that the SPDs will influence these opportunities.
3.3	<b>Help individuals from disadvantaged backgrounds or underrepresented groups to improve their skills?</b>	Neutral	Whilst the Local Plan supports the development and maintenance of sustainable communities, it is not anticipated that the SPDs will influence these opportunities.

### Health & Happiness

Does your proposal?		Impact	What are the impacts and how do you know?
3.4	<b>Improve the physical health or emotional wellbeing of staff or residents?</b>	Positive	A specific SPD is proposed for Health and Well-being providing further detail to the Local Plan policies (in Section 6) relating to provision of community facilities, provision of healthcare facilities and creating healthy places. In addition, the production of Green Infrastructure SPD will add detail to policies relating to provision of openspace also supporting overall health and well-being.
3.5	<b>Help reduce health inequalities?</b>	Positive	The community facilities section of the Local Plan (Section 6) has a focus on health and wellbeing. A specific SPD is proposed to supplement these policies to support overall health and well-being. This will aid applicants and decision-makers to reduce health inequalities through (re)development.
3.6	<b>Encourage residents to be more responsible for their own health?</b>	Neutral	The Local Plan and SPDs will encourage healthy lifestyles through the safeguarding and provision of different types of openspace and recreational opportunities. The Local Plan includes policies to conserve and enhance York's green infrastructure, providing opportunities for a healthy lifestyle and optimising its role in contributing to York being a healthy city. The SPDs will support this agenda by providing more detailed planning policy advice for applicants and decision-makers.
3.7	<b>Reduce crime or fear of crime?</b>	Positive	The Local Plan includes a placemaking policy which seeks to balance the needs of urban design principles for good design against 'secured by design' principles to design out crime, helping to deliver the City of York Streetscape Strategy Guidance (2014). A further SPD to provide further detail in relation to Sustainable Design and Construction is proposed to add detail to the proposed policies. This SPD could have a positive influence on designing out crime in future development, subject to the contents of the SPD.
3.8	<b>Help to give children and young people a good start in life?</b>	Neutral	Whilst the Local Plan supports the provision of education, no specific SPD is proposed in relation to Education. However, the proposed SPDs to be produced for each of the Strategic Sites may indirectly support educational provision where the site is required to provide new school places.

### Culture & Community

Does your proposal?	Impact	What are the impacts and how do you know?
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3.9	<b>Help improve community cohesion?</b>	Neutral	Community cohesion and the development of strong, supportive and durable communities is promoted through the creation of sustainable, low carbon neighbourhoods. Indirectly some of the SPDs proposed will contribute to community cohesion through opportunities for health and well-being and cultural opportunities to be specified in more detail.
3.10	<b>Improve access to services for residents, especially those most in need?</b>	Positive	A specific SPD regarding Sustainable Transport for Development is proposed to supplement transport policies in the Local Plan which aim to tackle existing gaps and prevent gaps from being created in the provision of key services and public transport, supporting the Council's Transport Plan 2011-2031.
3.11	<b>Improve the cultural offerings of York?</b>	Positive	An SPD regarding Cultural well-being is proposed through the report. This would add detail to Local Plan policies supporting development proposals where they are designed to sustain, enhance and add value to the special qualities and significance of York's culture.
3.12	<b>Encourage residents to be more socially responsible?</b>	Positive	Communities will be able to comment on the content of each SPD through citywide consultation. This allow members of the public to shape the future of development in line with the Council's Statement of Community Involvement (2007).

#### Zero Carbon and Sustainable Water

Does your proposal?		Impact	What are the impacts and how do you know?
3.13	<b>Minimise the amount of energy we use, or reduce the amount of energy we will use/pay for in the future?</b>	Positive	An SPD is proposed to add detail to policies in the Local Plan relating to Sustainable Design and Construction. Subject to the contents of the SPD, this will help to encourage the sustainable use of resources in, and as a result of, development. The Local Plan and SPDs do support development overall which may have a general negative effect on use of resources.
3.14	<b>Minimise the amount of water we use or reduce the amount of water we will use/pay for in the future?</b>	Positive	An SPD is proposed to add detail to policies in the Local Plan relating to Sustainable Design and Construction. Subject to the contents of the SPD, this will help to encourage the sustainable use of resources in, and as a result of, development. The Local Plan and SPDs do support development overall which may have a general negative effect on use of resources.
3.15	<b>Provide opportunities to generate energy from renewable/low carbon technologies?</b>	Positive	An SPD is proposed to add detail to policies in the Local Plan relating to Sustainable Design and Construction. Subject to the contents of the SPD, this will help to encourage the delivery of renewable energy in new development.

### Zero Waste

	Does your proposal?	Impact	What are the impacts and how do you know?
3.16	<b>Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?</b>	Neutral	No SPD is proposed in relation to waste as policy relating to Waste management has been revised into the Local Plan in line with the emerging Joint Minerals and Waste Local Plan being prepared by North Yorkshire County Council, City of York Council and North York Moors National Park.

### Sustainable Transport

	Does your proposal?	Impact	What are the impacts and how do you know?
3.17	<b>Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?</b>	Positive	A specific SPD regarding Sustainable Transport for Development is proposed to supplement transport policies in the Local Plan which aim to tackle existing gaps and prevent gaps from being created in the provision of key services and public transport, supporting the Council's Transport Plan 2011-2031. In addition a further 'Low Emission' SPD is proposed to support policies in relation to how to consider and how applicants should approach, planning applications that could have an impact on air quality.
3.18	<b>Help improve the quality of the air we breathe?</b>	Positive	The Local Plan supports measures to help reduce the emissions of Nitrogen Dioxide, Particulate, Carbon Dioxide and other greenhouse gases from both transport and other sources helping to deliver the Council's Low Emission Strategy (2012). A 'Low Emission' SPD is proposed to support policies in relation to how to consider and how applicants should approach, planning applications that could have an impact on air quality.

### Sustainable Materials

	Does your proposal?	Impact	What are the impacts and how do you know?
3.19	<b>Minimise the environmental impact of the goods and services used?</b>	Mixed	Development advocated by the Local Plan will have an inevitable impact on the use of resources and waste. However, sustainable design and construction principles will be embedded in new developments through policy. An SPD is proposed to add detail to policies in the Local Plan relating to Sustainable Design and Construction. Subject to the contents of the SPD, this will help to encourage the sustainable use of resources in, and as a result of, development.

### Local and Sustainable Food



Does your proposal?		Impact	What are the impacts and how do you know?
3.20	<b>Maximise opportunities to support local and sustainable food initiatives?</b>	Neutral	n/a

**Land Use and Wildlife**

Does your proposal?		Impact	What are the impacts and how do you know?
3.21	<b>Maximise opportunities to conserve or enhance the natural environment?</b>	Positive	York's Green Infrastructure, including open space, landscape, geodiversity, biodiversity and the natural environment will be both conserved and enhanced. This is a key consideration in the Local Plan and evidence base such as the Green Infrastructure and Openspace Study (2014, Openspace update 2017). An SPD relating to Green Infrastructure is advised to be prioritised through the report to enable more clarity on its maintenance, creation and use for applicants and decision-makers.
3.22	<b>Improve the quality of the built environment?</b>	Positive	The Local Plan will help York to safeguard its outstanding heritage for future generations by promoting development which respects the city's special character and culture and encourages opportunities for rediscovering and reinterpreting those assets which make it an attractive, beautiful and accessible city. Further to the policies set out in the plan, an SPD will be prepared setting the Local Heritage List. This will have a positive impact on the built environment by identifying heritage assets. Furthermore, other SPDs will also indirectly support the quality of the built environment by providing further clarity in relation to delivery of development, such as requirements for Green Infrastructure.
3.23	<b>Preserve the character and setting of the historic city of York?</b>	Neutral	No specific SPD is proposed in relation to the historic character and setting. However, the Local Plan sets out detailed policies and is underpinned by evidence base to help preserve the historic character and setting of York.
3.24	<b>Enable residents to enjoy public spaces?</b>	Positive	The Local Plan states that development will not be permitted which would harm the character of or lead to the loss of open space of environmental and or recreational importance unless it can be satisfactorily replaced. All residential development should contribute to the provision of open space for recreation and amenity. This is a key consideration in the Local Plan and evidence base such as the Green Infrastructure and Openspace Study (2014, Openspace update 2017). An SPD relating to Green Infrastructure is advised to be prioritised through the report to enable more clarity on its maintenance, creation and use for applicants and decision-makers.

3.25

Additional space to comment on the impacts

Empty comment box area.

## Part 1

## Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.  
 If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

## Equalities

Will the proposal **adversely impact** upon 'communities of identity'?  
 Will it **help advance equality** or **foster good relations** between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?	Relevant quality of life
4.1	Age	Neutral	None deemed likely	n/a
4.2	Disability	Neutral	None deemed likely	n/a
4.3	Gender	Neutral	None deemed likely	n/a
4.4	Gender Reassignment	23rd January 2018	None deemed likely	n/a
4.5	Marriage and civil partnership	Neutral	None deemed likely	n/a
4.6	Pregnancy and maternity	Neutral	None deemed likely	n/a
4.7	Race	Positive	Overall the Local Plan aims to meet Gypsy, Traveller and Travelling Showpeople's accommodation needs, supporting the outcomes of the Gypsy and Traveller Accommodation Assessment (2017). An SPD will be produced to clarify details of accommodation delivery to supplement Policy H5 and H6 in the Local Plan.	Comfortable standard of living
4.8	Religion or belief	Neutral	None deemed likely	n/a
4.9	Sexual orientation	Neutral	None deemed likely	n/a
4.10	Carer	Neutral	None deemed likely	n/a
4.11	Lowest income groups	Positive	An SPD is proposed to cover the issue of delivering Affordable Housing in more detail to supplement Policy H10 in the Local Plan. This will clarify and give detail to applicants and decision-makers regarding applicable requirements through development. Consequently this SPD is likely to have a positive influence for lower income groups.	Comfortable standard of living

4.12	Veterans, Armed forces community	neutral	None deemed likely	n/a
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Human Rights	
Consider how a human rights approach is evident in the proposal	

		Impact	What are the impacts and how do you know?
4.13	Right to education	neutral	None deemed likely
4.14	Right not to be subjected to torture, degrading treatment or punishment	neutral	None deemed likely
4.15	Right to a fair and public hearing	neutral	None deemed likely
4.16	Right to respect for private and family life, home and correspondence	neutral	None deemed likely
4.17	Freedom of expression	neutral	None deemed likely
4.18	Right not to be subject to discrimination	neutral	None deemed likely
4.19	Other Rights	neutral	None deemed likely

4.20	Additional space to comment on the impacts

**Part 1**

**Section 5: Developing Understanding**

Based on the information you have just identified, please consider how the impacts of your proposal could be improved upon, in order to balance social, environmental, economic, and equalities concerns, and minimise any negative implications.

It is not expected that you will have all of the answers at this point, but the responses you give here should form the basis of further investigation and encourage you to make changes to your proposal. Such changes are to be reported in the final section.

**Taking into consideration your responses about all of the impacts of the project in its current form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?**

5.1

Given the wide range of policy areas covered by the Supplementary Planning Documents alongside the Local Plan, which respond to issues, opportunities and challenges facing the city, it is considered that the overall they will have a strongly positive impact overall on creating a healthy, sustainable and resilient city.

**What could be changed to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)**

5.2

Preparation of the Local Plan and associated Supplementary Planning Documents (SPDs) is part of an ongoing process that involves monitoring the success and progress of its policies. The process will make sure it is achieving its objectives and making necessary adjustments to the plan if the monitoring process reveals that changes are needed. This enables the plan to maintain sufficient flexibility to adapt to changing circumstances. Furthermore, the plan is subject to ongoing Sustainability Appraisal incorporating the requirements of Strategic Environmental Assessment which appraises the plan and site allocations against a bespoke social, economic and environmental objectives to understand how the plan is contributing the sustainable development objectives for York. SA/SEA will also be carried out where necessary for Supplementary Planning Documents.

**What could be changed to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)**

5.3

No mixed or negative impacts on equality and human rights are considered likely.

**Section 6: Planning for Improvement**

23rd January 2018

6.1	<p><b>What further evidence or consultation is needed to fully understand its impact?</b> (e.g. consultation with specific communities of identity, additional data)</p> <p>The Local Plan process has been subject to several consultations, the latest of which was the Regulation 19 Publication Draft Local Plan consultation held between 21st February- 4th April 2018. Following this consultation and Members agreement at Council (17th May 2018) the Local Plan was submitted to the Secretary of State for public examination. We have been appointed two planning inspectors who will proceed with an examination in public in the form of public hearings wherein registered parties can contribute to the debate. The outcomes of examination will inform the content of SPD should amendments be made to applicable strategic policies.</p> <p>In line with the regulations, SPDs are also subject to their own formal consultation prior to their adoption as formal planning policy. Each SPD will therefore be subject to a citywide consultation enabling members of the public and interested parties to comment and inform their contents.</p>
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6.2 **What are the outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal?** Please include the action, the person(s) responsible and the date it will be completed (expand / insert more)

Action	Person(s)	Due date
The report presents the Supplementary Planning Documents (SPDs) set out in the Local Plan and seeks to prioritise 2 SPDs		

6.3 **Additional space to comment on the impacts**

**Part 2**

**Section 1: Improvements**

Part 2 builds on the impacts you identified in Part 1. Please detail how you have used this information to make improvements to your final proposal.

**Please note that your response to question 1.4 in this section must be reported in the One Planet Council implications section of reports going to the Executive.**

1.1	<p><b>For the areas in the 'One Planet' and 'Equalities' sections, where you were unsure of the potential impact, what have you done to clarify your understanding?</b></p> <p>Given the wide ranging policy areas covered in the plan and the process taken so far in preparing the plan there are inherent links and good understanding of the one planet principles and equalities.</p>
1.2	<p><b>What changes have you made to your proposal to increase positive impacts?</b></p> <p>No changes considered necessary, however the monitoring element of the local plan process will ensure the success and progress of the policies are able to adapt to changing circumstances. For example, air quality will be monitored to ensure new development does not result in poorer air quality.</p>
1.3	<p><b>What changes have you made to your proposal to reduce negative impacts?</b></p> <p>No negative impacts anticipated.</p>
1.4	<p><b>Taking into consideration everything you know about the proposal in its revised form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?</b></p> <p>Your response to this question must be input under the One Planet Council implications section of the Executive report. Please feel free to supplement this with any additional information gathered in the tool.</p> <p>Given the wide range of policy areas covered by the Local Plan and its over all vision which responds to the issues, opportunities and challenges facing the city it is considered that the plan will have a strongly positive impact overall on creating a fair, healthy, sustainable and resilient city.</p>
1.5	<p><b>Any further comments?</b></p>